

Community Budgets and payment by results

Paul Raynes LG Group Leadership Board

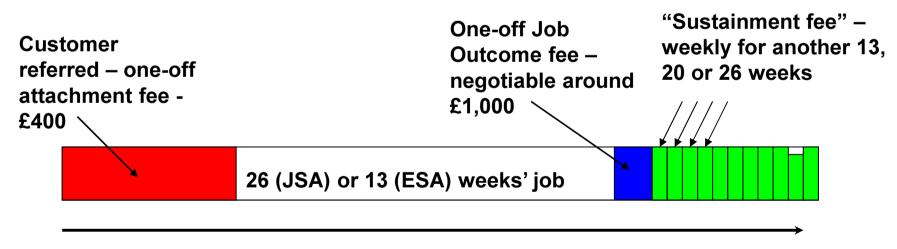
www.local.gov.uk

Community Budgets and payment by results

- What is "payment by results"?
- What has it got to do with community budgets?
- What should our approach be?

- The government is very interested is shifting public spending towards rewarding outcomes rather than paying the costs of failure;
- It is also keen to diversify the provider base and encourage more private, voluntary and community organisations to deliver services;
- Paying after the event, for results delivered, is one way Ministers think they can encourage both kinds of change.

- The Work Programme provides an example of a PbR policy that's already in place;
- It works like this:



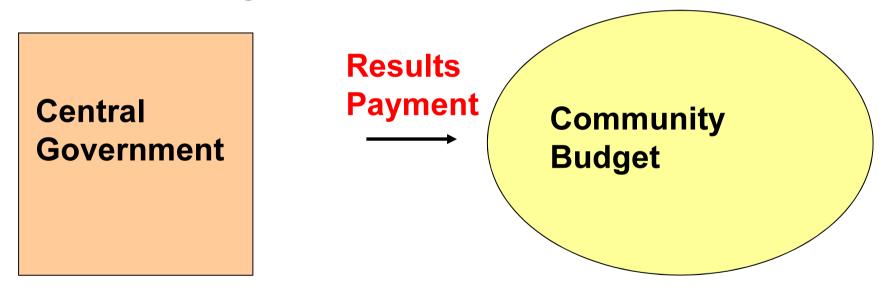
Time

- Other examples of Payment by Results include:
 - Pilot reoffending scheme in Peterborough, financed by a "Social Investment Bond" (launched September 2010);
 - Pilot drug treatment schemes in 8 places, financed by local partnerships (launches September 2011);
 - Proposed pilots for payment by results in Children's Centres (under consideration)
 - Discussion of possible PbR models for families with complex needs and for early intervention in DfE and through Graham Allen's review.
- (Doesn't this feel a bit silo-ish?)

- Risk transfer: under PbR, providers finance service delivery and carry the risk of nonperformance; they share savings with the taxpayer – but only if they deliver;
- Shift to prevention: PbR incentivises investment in prevention – and by attracting external finance, makes room for prevention spending that otherwise wouldn't be there.

- Community Budgets are also about the shift to prevention;
- Many community budget places want a mechanism for sharing future savings with the Exchequer;
- Community budget places are looking at new ways of commissioning providers.

Community Budgets could enter into PbR deals with government;



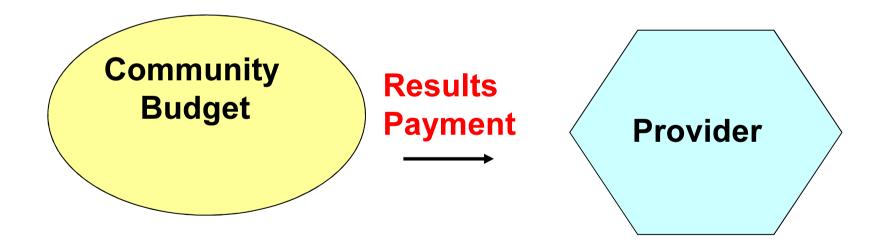
Community Budgets could help to put together the upfront financing for PbR deals, providing risk capital alongside social and other investors;

Central

ent



• Community Budgets could design their own local PbR models to commission providers.



and

- The government will struggle to make a business case for Treasury-funded PbR in some areas – where payback periods are very long, or where many departments' budgets benefit and ought to be paying out;
- In those cases, local bargaining within a pooled community budget can succeed in driving investment where government-funded PbR is unlikely to work.

And for what it's worth...

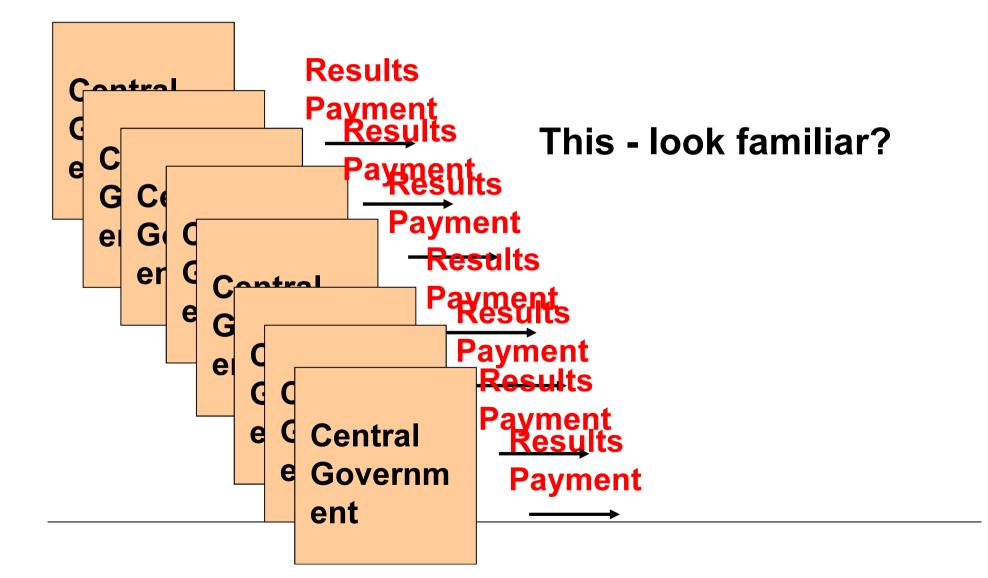
"Community budgets are an essential prerequisite for payment by results"

Graham Allen MP, April 2011 (also recently heard from a senior Treasury official)

Risks...

- It's important to understand exactly what results are going to be paid for
- Government departments will find it hard to think about results that cut across silos
- Treasury will find it hard to pay for results that don't happen until after the end of the spending review
- This makes real-life modelling of costs and savings from joined-up action – such as Manchester and Westminster are able to demonstrate – vital
- Or we'll get ...

Risks...



What should our approach be?

- We want local pooling of money across agencies through a Community Budget-style mechanism;
- We want local taxpayers and services to benefit from savings achieved by local action;
- We want a greater emphasis on prevention;
- We want to see powerful local commissioning.

What should our approach be?

- We should continue with the Group's support to community budget places, including where they want to explore resultsbased payment models;
- We should continue to promote the potential of community budgets and locally-accountable solutions to solve broad public service reform challenges (especially in the context of the coming White Paper);
- We should continue to help the places build an evidence base for the savings from preventive work;
- We should warn Whitehall against undermining joined-up local decision-making by designing PbR solutions in silos.